



Optimization of Counseling and Guidance in Preventing Motor Vehicle Theft Crimes by the Binmas Unit of Sleman District Police

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<http://dx.doi.org/10.47814/ijssrr.v6i4.1179>

Abstract

Motorized vehicles are a necessity for Indonesian society to support day-to-day activities and are considered one of the most essential needs. Motorized vehicles have also become a source of quick income for many people, as they can be obtained through down payment or credit. However, some people take advantage of this by committing social deviant acts, such as theft or other crimes, which can disrupt the security and order in society. This research aims to describe the implementation of counseling and guidance, the factors influencing its implementation, and efforts to optimize its implementation by the Binmas unit in preventing motorcycle theft within the jurisdiction of Sleman Police Resort. This study employs a qualitative approach with field research. To discuss the problem of optimizing counseling and guidance in dealing with vehicle theft, the author uses management theory concepts and related concepts. The results indicate that several factors hinder the implementation of counseling by the Polres Sleman Police, outweighing the supporting factors. Thus, it can be concluded that the implementation of counseling by the Sleman Police Binmas unit has not been optimal due to both internal and external inhibiting factors.

Keywords: *Binmas Unit; Counseling and Guidance; Optimization; Vehicle Theft*

Introduction

The current era of globalization is characterized by rapid technological advancements and an increase in the standard of living of society. As a result, society has begun to make adjustments in various ways to support their lives. In the process of making these adjustments, there have been changes in values and norms, particularly in the field of transportation.

Motorized vehicles are a crucial necessity for Indonesian society to support daily activities and are even considered one of the most essential secondary needs. Society uses motorized vehicles as a quick source of income, as they can be obtained through down payments or credit. However, some members of society take advantage of this by committing social deviant acts such as theft or other criminal acts that can disrupt security and order in the community.

According to the Indonesian Criminal Code (KUHP) Book II, Chapter XXII, there are three categories of theft: ordinary theft, theft with aggravation, and theft with violence. One common form of theft in society is the theft of motorized vehicles.

The focus of this research is solely on the criminal act of motor vehicle theft. The high incidence of motor vehicle theft in Sleman Regency creates anxiety among the community and has the potential to erode trust in the Indonesian National Police (referred to as Polri). This underscores the need for Polri to continuously search for and explore alternative ways to prevent the increasing growth of motor vehicle theft crimes.

As a result, the Sleman District Police have become more active in providing education on preventing motor vehicle theft, empowering the community to avoid vulnerability. However, according to Sleman District Police Chief, AKBP Anton Firmanto SH, SIK, MSI, providing education to the community during a period of low trust in the Polri may not be effective. Therefore, it is essential to establish a relationship with the community first, so they feel trusted and value the education from the Police on preventing vulnerability.

The researcher in this study focuses on preemptive efforts to prevent the criminal act of motor vehicle theft. Preemptive efforts can be made through activities such as education and prevention via guidance counseling provided by the Indonesian National Police (Polri), particularly through the Community Development Unit (*Satuan Binmas*) of the Sleman District Police. These educational activities aim to help the Sleman community understand the importance of maintaining security and order, empowering them to become their own police force.

The guidance counseling is described in National Police Regulation No. 21 of 2007, which focuses on Counseling and guidance. The implementation of guidance counseling is in line with the current program of the National Police (Kapolri) called PRESISI (Predictive, Responsiveness, Transparency, Justice), particularly under point 1, which emphasizes predictive policing to identify issues, problems, and potential disturbances to public order and security.

In response to threats to public order and security in society, the National Police (Polri) play a critical role in directly addressing these threats, as outlined in Article 13 of the Republic of Indonesia Law No. 2 of 2002 concerning the National Police. The article specifies that Polri has three primary duties: maintaining public order and security, enforcing the law, and providing protection, guidance, and service to the community (Hutabarat et al., 2022).

The content of the article highlights that the police must overcome problems and threats that arise in society, which have the potential to cause significant disruptions to people's lives. According to Shodiq et al. (2022), "the more disturbances and threats to the stability of public order and safety, the more challenging the police's tasks become." With the increasing difficulty of their tasks, it is not enough for the police to operate independently by merely increasing personnel each year or enhancing their facilities. Instead, as Sari (2016) explains, "the police also need community participation to achieve maximum results in fulfilling their duties."

Based on the background explained above, this study aims to describe the implementation of counseling and guidance, factors influencing the implementation of counseling and guidance, and efforts to optimize the implementation of counseling and guidance by the Binmas unit in preventing motorcycle theft in the Sleman Police Resort jurisdiction.

Literature Review

Counseling and Guidance Concept

The concept of counseling and guidance is explained in National Police Chief Regulation Number 21 of 2007 on Security and Public Order Counseling and Guidance, specifically in Article 1, number 2, which states that “counseling and guidance is an activity carried out to provide continuous guidance, instruction, and enlightenment to individuals or groups with the aim of changing behavior or attitude that is beneficial for individuals, groups, or society.” The purpose of conducting counseling and guidance is to promote security and public order.

Community Development (Binmas) Unit Concept

According to the Regulation of the National Police Chief No. 23 of 2010, Article 51, paragraph (2), "the Community Development Unit, abbreviated as Satbinmas, is one of the technical functions of the Police responsible for community development at the Polres level under the leadership of the Kapolres."

Brata (2017) explains that the Community Development Unit (*Satuan Binmas*) conducts various community development activities such as providing community guidance, empowering Police Community Relations Officers (*Polmas*), coordinating, supervising, and guiding self-security forms (*pam swakarsa*) and special police (*Polsus*). The unit also engages in collaborative activities with organizations, institutions, and community leaders to increase awareness and compliance with the law and regulations, as well as maintaining public order and security.

Management Theory (POAC)

Management is a set of activities that are carefully planned and monitored to achieve specific goals. As Haiman cited by Novitasari (2020) puts it, management is a function that relies on the activities of others while supervising their individual efforts towards common objectives. Similarly, Terry (2021) defines management as the art and science of achieving predetermined goals through the use of others' activities.

According to Terry (2021), the management process involves a distinct set of actions, namely “Planning, Organizing, Actuating, and Controlling (POAC)”. These actions are utilized scientifically and artistically to achieve the set goals.

Based on the above definitions, it is clear that to accomplish any goal, one must employ the POAC approach. This approach involves careful Planning, Organizing the necessary resources, Actuating or implementing the plan, and Controlling the outcome to ensure it meets the set objectives.

SWOT Analysis Theory

The SWOT analysis (Strengths, Weaknesses, Opportunities, and Threats) model has been widely used in strategic planning and decision-making. As Sobar (2017) explains, this model helps to identify and analyze the internal and external factors that affect an organization's performance. In applying the SWOT analysis to the Sleman Police, the following factors should be considered:

a. Strengths:

It is important to recognize and leverage the advantages and strengths possessed by the Sleman Police, particularly in the implementation of extension guidance by the Binmas unit.

b. Weaknesses:

It is essential to analyze the shortcomings and weaknesses of the Sleman Police, especially in the implementation of counseling and guidance by the Binmas Unit.

c. Opportunities:

Identifying and exploring the opportunities that exist in the community or from external sources can help to optimize the implementation of counseling and guidance by the Binmas Unit at the Sleman Police.

d. Threats:

Analyzing and addressing the threats that arise from the community can help to optimize the implementation of extension guidance by the Binmas Unit of the Sleman Police.

By conducting a thorough SWOT analysis, the Sleman Police can develop effective strategies to build on their strengths, overcome their weaknesses, capitalize on opportunities, and mitigate threats.

Framework of Thinking

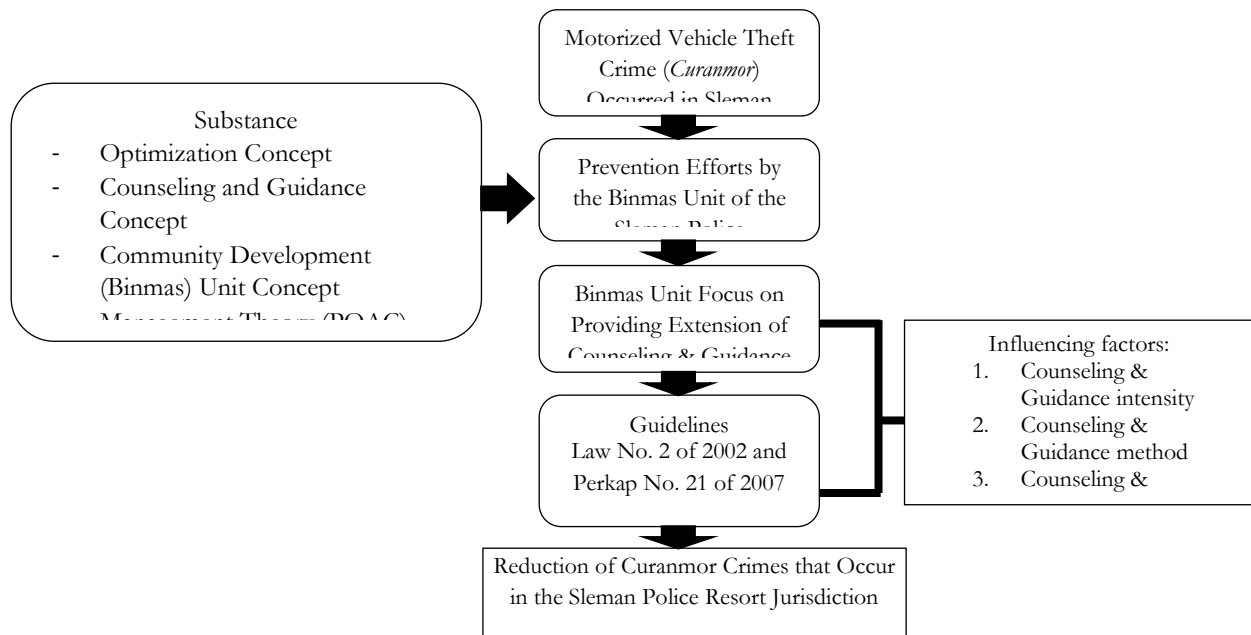


Figure 1. Framework of Thinking

Research Methods

This study employed a qualitative approach to determine ways of finding, collecting, processing, and analyzing research data. According to Sugiyono (2017), qualitative research emphasizes quality. Zakariah et al. (2020) explained that various types of research fell under the qualitative approach, such as case studies, action research, field research, and development research. For this study, field research was the type of research used.

The study focused on the implementation of counseling and guidance methods by the Community Development Unit (*Satuan Binmas*) of the Sleman Police Resort. The study aimed to optimize the program and provide an appropriate solution. The optimization efforts were reviewed in terms of personnel for counseling and guidance, methods in conducting counseling and guidance, and considering factors that could support or hinder these methods. The research location was within the jurisdiction of the Sleman Police Resort located on Jalan Magelang KM 12.5, Krapyak, Triharjo, Sleman District, Sleman Regency, Yogyakarta Special Region.

The study used primary and secondary data sources. Primary data came from several sources, including the Sleman Police Chief, AKBP ANTON FIRMANTO SH, SIK, MSI, the Head of Community Development Unit, AKP YULIANTO SH, the Head of Criminal Investigation Unit, AKP DENI IRWANSYAH SE, SIK, the Head of Polmas Polres Sleman, IPDA SUPARJANA SH, Sleman Police Criminal Investigation Unit, IPDA YUNANTO KUKUH PRABOWO S.TrK, Bhabinkamtibmas Polsek West Depok, AIPTU WASKITA, and Bhabinkamtibmas Polsek East Depok, AIPDA ZAENUDIN. Secondary data referred to the examination of several documents related to the research problem, such as Binmas Unit activity reports, as well as news in print and online media. Data collection techniques included observation, interviews, and document examination.

Qualitative research has various models of data analysis, and this study used one of these models, namely Milles et al. (1984). Data analysis activities using this model were carried out interactively and continuously according to Djama'n Satori (2013), which consisted of data reduction, data display, and conclusion drawing.

Results and Discussion

4.1. Analysis of the Implementation of Counseling and guidance by the Binmas Unit of the Sleman Police Based on the Chief of Police Regulation Number 21 of 2007

The Regulation of the National Police Chief Number 21 of 2007 on Guidance and Counselling for Public Order and Security serves as a guide for carrying out counseling and guidance activities. Chapter IV of this regulation outlines the implementation of counseling and guidance activities, which are as follows:

Article 8

Preparations for the implementation of counseling and guidance for public security and order (kamtibmas) activities include:

- a. Preparing materials.
- b. Coordinating with officials and related agencies.
- c. Preparing counseling and guidance officers who are knowledgeable in the relevant issues.

Article 9

The tasks that officers should perform when conducting counseling and guidance for public security and order (kamtibmas) activities include:

- a. Introduction of identity.
- b. Delivering the material/problem in its entirety.
- c. Using language that is easy to understand.
- d. Using methods that are suitable for the situation and conditions.

- e. Utilizing available props.
- f. Mastering the audience and communication skills.
- g. Making the best use of time efficiently.
- h. Allocating time for questions and answers on the lecture material.

Article 10

The implementation of counseling and guidance for public security and order (kamtibmas) activities must pay attention to:

- a. The place and time should be adapted to the situation and environmental conditions where the extension guidance is carried out.
- b. The directions and suggestions from local officials.
- c. Reporting every activity to local officials orally or in writing.
- d. The involvement of the role of religious leaders and community leaders.

Article 11

- (1) Analysis and evaluation of counseling and guidance activities is carried out through the following stages:
 - a. Monitoring;
 - b. Recording;
 - c. Evaluation; And
 - d. Reporting based on results.
- (2) Monitoring as referred to in paragraph (1) letter a, starts from the beginning of the activity, during the activity process, and after the activity with the target objectives is achieved.
- (3) The recording as referred to in paragraph (1) letter b, is feedback to find out information on the progress of activities.
- (4) The assessment as referred to in paragraph (1) letter c, is an activity that is carried out from start to finish to determine the achievement of the targets that have been set.
- (5) Reporting as referred to in paragraph (1) letter d, is based on the results of monitoring, recording and assessment as referred to in paragraph (2) to paragraph (4).

From these articles it can be concluded that Article 8 explains planning activities, Article 9 says implementation activities, Article 10 explains things that need to be considered when carrying out activities, and Article 11 explains analysis and evaluation of activities.

To analyze the implementation of extension guidance that has been carried out by the Binmas Unit of the Sleman Police, the Head of Police Regulation Number 21 of 2007 is used as follows:

4.1.1. Planning

In accordance with Perkap No. 21 of 2007 regarding Extension Guidance there are five elements at the planning stage contained in Article 8, namely:

1) Preparing materials

The Binmas unit is required to prepare material based on the issues before conducting counseling. However, in reality, the implementation carried out by the Binmas unit of Sleman Police Resort does not always use material to be presented. According to Kaurbinops, IPTU Oktavia Ratna P SH, M.IP. (interview, January 19, 2021), "The material used is usually existing material, but officers usually do not use material because they have mastered it."

2) Coordinating with officials and related agencies

In carrying out coordination, the *Satuan Binmas* conducts it through telephone or directly coming to the target parties to ask for information regarding the time, place, materials, number of participants, and facilities that support the implementation of the counseling and guidance activities.

3) Preparing counseling and guidance officers who master the issue

Based on the SOP for counseling set by *Satuan Binmas* Polres Sleman, it is not stated in the planning phase to prepare officers who master the issue. The implementation of counseling can be carried out by all members of *Satuan Binmas* Polres Sleman even though the officer has not understood the material that will be delivered.

4) Creating a team to implement the activity

According to the SOP for counseling prepared by the *Satuan Binmas* of Polres Sleman, there is no provision regarding the formation of an organizing team before conducting counseling activities. According to Kaurbinops of *Satuan Binmas* Polres Sleman, IPTU Oktavia Ratna P SH, M.IP. (interview, January 19, 2021), "When carrying out tasks such as counseling activities and other activities, the Satbinmas officers who are in the office will carry out the activity."

5) Preparing teaching aids, instructional tools and/or instructional aids

Based on field research, it was found that the implementation of counseling and guidance conducted by the *Satuan Binmas* did not use any visual aids, instructional aids, or helpers. This was confirmed by the statement made by the Head of Satuan Binmas Polres Sleman, AKP Yulianto SH (interview, January 19, 2021) said, "In conducting counseling and guidance, we do it directly without using any visual aids, instructional aids, or helpers unless they are already prepared at the location of the event."

Of the five elements above, it has been explained that the planning that has been carried out by the Binmas Unit of the Sleman Police is still not optimal. The following is a table of planning stage analysis:

Table 1. Planning Stage

NO	PLANNING STAGE	FULFILLED/NOT FULFILLED
1	Preparing materials	Not fulfilled
2	Coordinating with officials and other related agencies	Fulfilled
3	Preparing counseling and guidance officers who can master the issue	Not fulfilled
4	Creating a team to implement the activity	Not fulfilled
5	Preparing everyteaching aids, instructional aids, and/or instructional aids.	Not fulfilled

Source: Data analyzed by Researcher

4.1.2. Actuating

Based on Perkap No. 21 of 2007 concerning Extension Guidance has eight elements in the implementation stage contained in Article 9, namely:

1) Introduction of Identity

The Binmas Unit introduces themselves and explains the purpose and objectives of the counseling and guidance activities before conducting them.

2) Delivering the material/problem in its entirety, ways to solve it, and steps to anticipate it

According to the SOP prepared by the *Satuan Binmas* Polres Sleman, the implementation phase of the counseling session only involves delivering messages, information, and public safety and order issues. It does not mention the methods of problem-solving or anticipatory measures. Based on the field implementation, the officers delivering the counseling session only provide general information regarding the issues, problem-solving techniques, and preventive measures.

3) Using language that is easy to understand

The use of the language used by officers when carrying out extension guidance generally uses Indonesian. However, remembering again that the people of Sleman tend to speak Javanese, so officers must also be able to adjust to the use of the Sleman regional language. This is not an obstacle for officers because they have served for decades in the Special Region of Yogyakarta, especially in Sleman Regency.

4) Using methods that are suitable for the situation and conditions.

Based on the extension SOP that has been regulated by the Binmas Unit of the Sleman Police, the methods used in implementing counseling and guidance are generally carried out directly or face to face. In addition, print media and electronic media are also used in this regard.

5) Utilizing available props

In accordance with the extension SOP prepared by the Binmas Unit of the Sleman Police, when carrying out extension guidance activities it is carried out using existing teaching aids, alins and/or alongins. The findings of the study were that in carrying out counseling and guidance the Binmas Unit of the Sleman Police did not use visual aids, alins and/or alongins on the grounds that they were in damaged condition.

6) Mastering the audience and communication skills

Mastery of the audience in the implementation of counseling and guidance is very important. This is because if the audience can be engaged, the counseling and guidance session will run smoothly and the objectives of the session can be achieved. Thus, to support this, the officers must have good communication skills. In practice, the officers already have this ability, given their experience in carrying out their duties in the field, where they interact directly with the community.

7) Making the best use of time efficiently

As mentioned in the previous planning phase, the duration of the implementation is determined according to the agreement that has been agreed upon during coordination. Usually, the time provided is sufficient for *Satuan Binmas* officers to deliver the material, including Q&A for the audience who may have unclear understanding. Thus, by utilizing time efficiently, the objective can be achieved.

8) Allocating time for questions and answers on the lecture material.

As previously mentioned, the duration of the implementation has been agreed upon through coordination during the planning stage. The allocated time is also sufficient for the officers to deliver the material and conduct a Q&A session.

Based on what has been explained in these eight matters, there are elements that are not fulfilled so that the implementation stage carried out by the Sleman Police *Binmas* Unit has not been carried out optimally.

Table 2. Analysis of Implementation Phase

NO	IMPLEMENTATION STAGE	FULFILLED/NOT FULFILLED
1.	Introduction of identity.	Fulfilled
2.	Delivering the material/problem in its entirety.	Not fulfilled
3.	Using language that is easy to understand.	Fulfilled
4.	Using methods that are suitable for the situation and conditions.	Fulfilled
5.	Utilizing available props.	Not fulfilled
6.	Mastering the audience and communication skills.	Fulfilled
7.	Making the best use of time efficiently.	Fulfilled
8.	Allocating time for questions and answers on the lecture material.	Fulfilled

Source: Data analyzed by researchers

Further, in Article 10 of Perkap No. 21 of 2007, it is stated that certain considerations must be taken into account in the implementation of extension guidance, which include:

- 1) The time and place must be determined based on the situation and condition of the environment where the counseling and guidance will be conducted. In the planning phase, the Sleman Police Binmas Unit has already established the time and place for conducting counseling and guidance in accordance with the community's situation and condition based on the counseling SOP.
- 2) Guidance and suggestions from local officials must be taken into account. The Satuan Binmas of Polres Sleman always coordinates with relevant officials or agencies during the counseling and guidance activities. The decision to conduct counseling and guidance activities is not solely based on the Satuan Binmas's decision, but also takes into account the guidance and suggestions from officials or agencies.
- 3) Every activity must be reported to the local officials both verbally and in writing. Before conducting any counseling and guidance activities, the Satuan Binmas always coordinates with relevant officials or institutions. Based on the counseling and guidance SOP established by the Sleman Police Binmas Unit, officers must first coordinate with local officials via phone or in person to confirm details such as time, location, materials, number of participants, and facilities to be used during the activity.
- 4) The participation of religious and community leaders is encouraged to facilitate the officers in conducting the activities and to achieve the objectives of the counseling and guidance activities.

4.1.3. Controlling (Monitoring/ Supervision)

In accordance with Perkap No. 21 of 2007 concerning Extension Guidance has a controlling stage contained in Article 11, namely:

1) Monitoring

Monitoring is carried out by the Kasat Binmas who plays a role as the head of the Binmas Unit of Sleman Police Resort. The monitoring is conducted directly and indirectly through the documentation process. Based on Perkap No. 21 of 2007 Article 11 paragraph (2), monitoring is carried out from the beginning of the activity, during the activity, and after the activity to ensure that the targets can be achieved. In the field of activity, the Kasat Binmas rarely attends the counseling and guidance activities and conducts direct monitoring. Therefore, monitoring activities are carried out indirectly through documentation. Documentation usually takes the form of photo evidence that is then sent through communication tools such as Whatsapp.

2) Recording

As stated in Perkap No. 21 of 2007 Article 11 paragraph (3), recording is feedback to know the progress of the activity. In practice, recording itself is not carried out. As stated by the Head of Binmas Polres Sleman, AKP Yulianto SH (interview, January 19, 2021), “For recording activities, we do not carry out it ourselves because the supervision we do is usually by waiting for reports from officers who are directly carrying out their duties in the field.”

3) Evaluation

Based on Perkap No. 21 of 2007 Article 11 paragraph (4), evaluation is a process conducted from the beginning until the end to determine the achievement of the predetermined targets. In this case, the Kasat Binmas as the leader who supervises the implementation of the education and counseling activities conducts an evaluation of the implementation of the activities. The evaluation is conveyed during the evacuation phase or after the counseling activities are completed.

4) Reporting based on results

In accordance with Perkap No. 21 of 2007 Article 11 paragraph (5) that reporting is based on the results of monitoring, recording and assessment. Reporting is carried out through a task implementation report. In practice, the officer prepared a report on the implementation of the task and gave it to the Head of the Binmas Unit as the leader of the Sleman Police Binmas Unit.

In accordance with these four elements, there are several elements that are not fulfilled, namely recording. For more details, can be seen in the table below:

Table 3. Analysis of Supervision Phase

NO	SUPERVISION STAGE	FULFILLED/NOT FULFILLED
1	Monitoring	Not fulfilled
2	Recording	Not fulfilled
3	Evaluation	Fulfilled
4	Reporting based on results	Fulfilled

Source: Data analysis by researchers

4.2 Factors Influencing the Implementation of Counseling and guidance by the Binmas Unit in Preventing Motorized Vehicle Theft (*curanmor*) Crime in the Sleman Police Jurisdiction

4.2.1 Internal Factors

Internally, the Sleman Police Binmas Unit certainly has strengths and weaknesses when carrying out counseling and guidance. The strengths and weaknesses of the Binmas Polres Sleman unit include:

a. Strength

Various factors have become supporting factors in the implementation of extension guidance by the Binmas unit such as support from other functions. The Binmas Unit of the Sleman Police, in accordance with their main duties, carries out pre-emptive activities by carrying out counseling activities which are also assisted by the Sabhara function and the Criminal Investigation Unit function in carrying out preventive and repressive activities. According to Head of Sleman Police Binmas Unit, AKP Yulianto SH (interview 19 January 2021)

Polres Sleman does not only involve the Binmas unit in handling motor vehicle theft but also receives assistance from the Sabhara unit in carrying out preventive measures by conducting patrols, and from the Reskrim unit in terms of law enforcement actions.

By having good coordination and communication among technical functions, it can facilitate the handling of motor vehicle theft activities in accordance with their respective job descriptions.

b. Weaknesses

Based on the findings, internally the factors that hinder the implementation of counseling and guidance activities are the facilities and infrastructure owned by the Binmas unit of Sleman Police Resort. Facilities and infrastructure are important factors in supporting the implementation of Binmas unit's duties in carrying out counseling and guidance activities. According to the findings, the facilities and infrastructure owned by the Binmas unit of Sleman Police Resort can be seen from the data in the table below:

Table 4. List of Infrastructure Facilities for Binmas Unit of the Sleman Police

NO	INVENTORY	AMOUNT	CONDITION		INFORMATION
			GOOD	DAMAGED	
1.	4 wheeled motorized vehicle	2	v		
2.	2 wheeled motorized vehicle	7	v		
3.	Loudspeaker	9	v		
4.	Chair	12		2	2 pieces
5.	Table	5	v		
6.	Whiteboard	2	v		
7.	Data Panels	2	v		
8.	Computer	5		1	1 piece
9.	Laptops	3	v		
10.	Projector	1	v		
11.	Air Conditioner	2	v		
12.	Television	1	v		

Source: The Binmas unit of Sleman Police Resort and analyzed by the author

Based on the table above, it can be seen that there are several inventory items owned by the Binmas unit of Sleman Police Resort that are damaged, such as chairs and computers. Besides facilities and infrastructure, another factor that hinders the implementation of counseling and guidance is the capability of the officers. The capability of officers is a crucial aspect in carrying out counseling and guidance activities. The ability of each officer to deliver the material is one of the indicators to support the success rate of crime prevention against motor vehicle theft.

Through the analysis, it was found that there are several personnel who do not have specific qualifications in vocational education related to the Binmas function. Below is the data of Binmas unit personnel who have undergone vocational education related to the Binmas function in the table below:

Table 5. Data of Binmas Unit Personnel who have been for Education and Training and Education and Training

NO	NAME	RANK	POSITION	(Development Education) DIKBANG/ YEAR	(Vocational Education) DIKJUR/ YEAR	
1.	Yulianto SH	AKP	KASAT BINMAS	Sepa 2007	Das 2019	Binmas
2.	Oktavia Ratna P, SH, M.IP	IPTU	KAURBINOPS SATBINMAS		Das 2018	Binmas
3.	Jani	IPDA	KAURMIN SATBINMAS	PAG 2016		
4.	Suryo Adi SE	IPDA	KANIT BINTIBMAS	SIP REG 2019	Das 2020	Binmas
5.	Rohmadi	IPTU	KANIT BINKAMSA	SAG 2016		
6.	Suparjana	IPDA	KANIT BINPOLMAS	PAG 2018	PA Polmas 2019	
7.	Retnowati	AIPDA	BAMIN		BA 2002	Negotiator
8.	Agung Cahyo S	BRIPKA	BAMIN		Das 2020	Binmas
9.	Septiono Wibowo	BRIGADIR	BAMIN			
10.	Riyanta Dwijayanta	PENGTU	BANUM			
11.	Pardimin	PENGDA	BANUM			
12.	Sri Muryanti	AIPTU	BANIT BINTIBMAS			
13.	Suwarno	BRIPKA	BANIT BINTIBMAS			
14.	Ibnu Saptara Putra S.Pd	BRIPTU	BANIT BINKAMSA		Das 2020	Binmas
15.	Ganik Triyono	AIPTU	BANIT BINKAMSA		Ba Social 2018	Binmas Confil
16.	Sugiyatno	BRIGADIR	BANIT BINKAMSA		Polmas Binmas 2015	ft
17.	Rendi Atma K.SH	BRIPTU	BANIT BINKAMSA	Polgasum Dalmas 2013	Polri	Ba Community Policing Binmas 2019
18.	Mugi Parwoto SH	AIPDA	BANIT BINPOLMAS			
19.	Dhra A. Kumala SH	BRIGADIR	BANIT BINPOLMAS			Binmas Conflict Prolate 2020
20.	M. Taufik Hidayat	BRIPTU	BANIT BINPOLMAS			Teen Bin 2019

Source: The Binmas unit of Sleman Police Resort and analyzed by the researcher

4.2.2 External Factors

In implementing counseling and guidance activities, the Binmas unit of Sleman Police Resort must also consider external factors. These factors come from outside parties and can be either supporting or threatening. The opportunities and threats are as follows:

a. Opportunities

Opportunities refer to the supporting factors that come from outside parties, such as the existence of cooperation programs with religious and community leaders. In conducting counseling and guidance activities, the Binmas unit of Sleman Police Resort is supported by community leaders (*Toma*) and religious leaders (*Toga*). This is intended to facilitate the Binmas unit's approach to the community in terms of accepting their presence and being willing to listen to the counseling material provided. As a result, the objectives of the counseling and guidance can be achieved and two-way communication can be established.

b. Threats

In implementing counseling and guidance activities, the Binmas unit of Sleman Police Resort must also consider several threats. These threats include, but are not limited to:

1) Community participation is still lacking

This is due to the fact that the majority of the community in Sleman Regency leave for work in the morning and return in the evening, just before nightfall. As a result, the participants in the counseling and guidance activities are only a portion of the community. Ideally, the implementation of these activities should involve all layers of society so that the message can be conveyed equally to all.

2) Area

According to research findings, it can be seen that the Binmas unit personnel only consist of 20 individuals. Meanwhile, the area of Sleman Regency covers 574.82 KM² and comprises 17 sub-districts, 86 villages, 1.212 hamlets, 2.881 neighborhood associations, and 6.992 community units. With such a small number of personnel, it certainly poses a significant threat and becomes a constraint when conducting counseling and guidance activities implemented by the Sleman Police Resort's Binmas unit.

3) Community Characteristics

Based on research findings, it is known that the characteristics of the community also play a significant role in determining and influencing the achievement of the expected goals of counseling and guidance activities. According to the conducted research, the community of Sleman is classified as an urban community.

4) Environment

The environment is also one of the factors that affect the process of conducting counseling and guidance activities. The environment refers to the condition in which humans and their various activities exist. The community environment greatly influences the well-being and behavior of the people within it.

4.3 Optimization on the Implementation of Counseling and guidance by the Binmas Unit in Preventing Motorized Vehicle Theft Crime (*curanmor*) in the Sleman Police Jurisdiction

The Binmas unit of the Sleman Police Resort, as part of its main duties, has implemented counseling and guidance activities as a preemptive measure to prevent motor vehicle theft. However, in reality, motor vehicle theft still occurs frequently every year. Based on data from the past three years, there has been a fluctuation in the number of reported motor vehicle theft cases. Below are the reported cases of motor vehicle theft that occurred between 2018 and 2020:

Table 6. Number of Motor Vehicle Thefts that Occurred in Sleman in 2018-2020

YEAR	Motor Vehicle Theft
2018	165 CASES
2019	139 CASES
2020	168 CASES

Source: Sleman Police Criminal Investigation Unit.

The table above indicates that motor vehicle theft in Sleman Regency is still occurring with varying numbers each year. Therefore, it is necessary to optimize the implementation of counseling and guidance activities by the Binmas unit to achieve the desired goals. In order to optimize the implementation of these activities, this research will use the Management Theory (P.O.A.C) to analyze it.

4.3.1. Planning

In conducting counseling and guidance activities, it should be based on good planning to achieve optimal goals. Good planning is as referred to in Regulation of the National Police Chief No. 21 of 2007 Article 8 which states the following:

- a. Preparing Material.
- b. Coordinating with officials involved before implementation.
- c. Preparing counseling and guidance officers who master the issue
- d. Creating a team to implement the activity.
- e. Preparing teaching aids, instructional tools and or instructional aids.

Based on the five elements mentioned above, a good and thorough planning can be done by maximizing the preparation as stated in the National Police Chief Regulation Number 21 of 2007 Article 8. Hence, when carrying out the counseling and guidance activities in preventing motor vehicle theft, it can be done optimally and the intended goals can be achieved.

4.3.2. Organizing

Organizing is a series of activities that involves how strategies that have been set in planning are designed into a well-directed organizational structure, systems, and a conducive organizational environment that ensures that all parties within the organization can work effectively and efficiently to achieve good and expected goals (Wijaya & Rifa'i, 2016).

Good and competent organizing will certainly have a significant influence on the success of achieving goals in conducting counseling and guidance activities. Ideally, good organizing is based on job descriptions for each element that has been arranged in the SOP developed by the Binmas unit of the Sleman Police.

4.3.3. Actuating

According to National Police Chief Regulation No. 21/2007 Article 9, the following must be implemented when conducting counseling and guidance activities:

- a. Provide identity.
- b. Provide delivery of material or problems as a whole, ways to anticipate them, and steps to handle them.
- c. The use of language that is not difficult to understand.
- d. The method to be used is in accordance with the existing situation and conditions.

- e. Use the available props, allins, and or alongins.
- f. Mastering audience and communication science.
- g. Utilize every moment as efficiently as possible.
- h. Allocating time to carry out a question and answer session in accordance with the lecture material.

Apart from that, based on Perkap No. 21 of 2007 Article 10 also regulates matters that must be considered when carrying out extension guidance activities, namely the following:

- a. The place and time that has been determined is in accordance with the situation and condition of the environment in which the extension guidance is carried out.
- b. Follow all directions and suggestions from local officials in the local area.
- c. Provide reports on each activity to local officials in oral or written form.
- d. Involvement of the role of community leaders and also religious leaders.

4.3.4. Monitoring/Controlling

Controlling, as stated in Regulation of the Indonesian National Police No. 21 of 2007, is described in Article 11, which involves several stages of analysis and evaluation, namely: a) monitoring, b) recording, c) assessment, and d) reporting based on the results. Additionally, according to George R. Terry, supervision includes:

- 1) Preventive Control, which is a supervision carried out before the activity runs.
- 2) Repressive Control, namely supervision carried out after the activity has been running, by supervising the results of the implementation of an activity,
- 3) Supervision when the process is carried out, namely supervision that is carried out concurrently with the process, so that it goes directly to the process and makes corrections if there are still irregularities.
- 4) Periodic supervision, namely supervision carried out by creating an agreement within a certain period of time.
- 5) Sudden supervision, namely supervision carried out suddenly in order to see the ability of personnel's daily performance and avoid any irregularities.
- 6) Inherent supervision, namely supervision that is carried out closer to members, this is often carried out for several specific purposes and has a special nature, so as to avoid the occurrence of an existing deviation.

Based on the findings of this study, it is revealed that the supervision in the Community Development Unit (*Satuan Binmas*) of Sleman Police Resort adopts repressive control. The supervision provided by the unit leader, Kasat Binmas, is only in the form of reports on the outcomes and documentation of the activities. Ideally, the leader should perform direct supervision during the implementation of the activities. Therefore, the supervision conducted can be more effective and the implementation of the counseling and guidance activities can run optimally.

4.4. Efforts That Have Been Implemented by the Binmas Unit in Optimizing the Implementation of Counseling and guidance

According to research findings, the efforts carried out by the Binmas unit of Sleman Police Resort to optimize the implementation of counseling and guidance have been through a program called "*Rembugan Bareng Polisi (RBP)*". This program serves as a means to strengthen the bonds of kinship with religious figures, community leaders, and elements of society, as public order can be maintained if the police and the community can collaborate and communicate effectively. The RBP program was created by the Binmas unit and has been implemented since 2017.

The target of the RBP program is to provide guidance to all components of society. The program involves all personnel of the Binmas unit and also all top officials of the Police Resort to understand the concerns of the community and to receive feedback and suggestions for better security and order in the future.

According to the Head of the Binmas unit of Sleman Police Resort, AKP Yulianto SH (interviewed on January 19, 2021), the "*Rembugan Bareng Polisi*" program is no different from general counseling and guidance activities, but it only has a different name, while the implementation remains the same.

Based on the above interview, it can be understood that the existing "*Rembugan Bareng Polisi*" program in Sleman Police Resort is not different from general counseling and guidance activities. The only difference is the name and the participation of all top officials of the Police Resort in the program. The implementation of the program is still the same as the counseling and guidance activities carried out by the Binmas unit, starting from the planning stage, organizing, implementation, and monitoring stage.

Conclusion

Based on the discussion on the optimization of counseling and guidance in preventing motorcycle theft crimes by the Binmas unit of Sleman Police Resort, the following conclusions can be drawn:

- 1) Counseling is one of the activities carried out by the Binmas Unit of the Sleman Police, which is a pre-emptive activity aimed at inviting the layers of society to participate in maintaining security and order. The Binmas Unit of the Sleman Police has an extension SOP which is used as a guide in carrying out counseling and guidance activities. However, upon comparison with Perkap No. 21 of 2007 Articles 8, 9, 10, and 11, it appears that there are several activities that have not been carried out in accordance with these articles. These activities or actions include:
 - a. In the planning stage, the officers did not prepare the necessary materials or train officers who would conduct the counseling and guidance on the specific problem. They also did not organize a task force or prepare all visual aids, instructional aids, and/or instructional assistants.
 - b. At the implementation stage, the officer did not fully explain the material or problem, ways to solve the problem, and steps to anticipate it. Additionally, the officer did not use the existing alins and/or alongins props because they were damaged.
 - c. At the monitoring and/or control stage, the leadership does not carry out recording or monitoring.

Of the three things above that have been mentioned, it can be explained that the implementation of extension guidance carried out by the Binmas Unit of the Sleman Police has not run optimally.

- 2) In accordance with the results of the research that has been done, there are several factors that influence the process of implementing extension guidance carried out by the Binmas Unit of the Sleman Police. The influencing factors are divided into two namely:
 - a. Internal factors, which in this factor include strengths and weaknesses. Strength in the form of support from other functional units. As for the weaknesses in the form of facilities and infrastructure as well as the capabilities possessed by officers.
 - b. External Factors, including opportunities and threats. Opportunities such as good cooperation with Religious Leaders and Community Leaders. While the threats are in the form of lack of

participation from the people of Sleman, the size of the area, the characteristics of the community, and also the environment.

From the several factors mentioned above, it can be seen that there are more inhibiting factors than supporting factors in implementing counseling and guidance by the Binmas unit of Sleman District Police. Thus, it can be concluded that the implementation of counseling and guidance carried out by the Binmas unit of Sleman District Police has not been optimal due to inhibiting factors, both from internal and external factors.

- 2) In order to optimize the extension guidance activities carried out by the Binmas Polres Sleman unit, the Rembugan Bareng Police (RBP) program is carried out, a program that has been created by the Binmas unit and has been implemented since 2017. With the implementation of this program, it is hoped that the public will become aware of the importance maintain the Kamtibmas situation and also get more information about what efforts must be made to minimize the occurrence of criminal acts, especially in the incident of motor vehicle theft.

According to the research conducted on the counseling and guidance activities carried out by the Binmas Unit of the Sleman Police in preventing motor vehicle theft, it is evident that the activities have not been implemented optimally. Therefore, several suggestions can be proposed to improve the effectiveness of these activities. Firstly, the counseling and guidance SOP should be evaluated based on Police Regulation No. 21 of 2007 to ensure that the activities can be carried out efficiently. Secondly, infrastructure and equipment should be repaired and added to support the implementation of extension guidance. Thirdly, personnel who have not received vocational development education should be given the opportunity to enhance their abilities and provide better counseling and guidance services.

Furthermore, it is recommended that innovative methods such as using social media should be employed to carry out counseling and guidance activities. Coordination with other Binmas units in Polsek-Police, particularly in areas with high cases of motor vehicle theft, should also be established. Lastly, a suggestion box should be placed at the location of the extension guidance, along with a contact number that the community can use to report any suspicious activities or ask for assistance. By implementing these suggestions, the Binmas Unit of the Sleman Police can improve the effectiveness of their counseling and guidance activities, and ultimately prevent motor vehicle theft in the area.

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